

# ANNUAL INVESTMENT PORTFOLIO REPORT



DATE RANGE

Fiscal Year 2024-25

GOAL

Generate Cash Flow

CORE PURPOSE

Safeguard Future Payment Obligations



**California State Lottery**  
**Annual Investment Portfolio Report**

*Committed to enhancing education and supporting local communities*

**Annual Investment Portfolio Report**

For the Fiscal Year Ended June 30, 2025.

Prepared by the Finance Division of the California Lottery

# California State Lottery

## Annual Investment Portfolio Report

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# California State Lottery

## Annual Investment Portfolio Report

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August 12, 2025

To the California State Lottery Commission,

I am pleased to provide this Annual Investment Portfolio Report for the fiscal year ended June 30, 2025.

The California State Lottery (Lottery) carefully manages an investment portfolio that is designed to produce investment proceeds to fully fund scheduled payments to annuity prize winners. We keep our investment portfolio safe and secure by investing in strong quality credit investments to minimize risk and provide a secure revenue stream for annuity prizes. The utilization of industry practices to manage investment risk ensures the Lottery's investments generate sufficient cash flow needed to fund payments to annuity prize winners.

Currently, our portfolio is comprised of 10.6% municipal bonds, 6.4% agency bonds, and 83.0% U.S. Treasury bonds. Our agency and municipal securities are heavily weighted to shorter durations which equates to each having a faster maturity rate than our holdings of U.S. Treasury bonds. The weighted average maturity for the U.S. Treasury bonds is 7.67 years compared to the agency and municipal bonds at approximately 4.80 years combined.

Over the past year the inflation rate decreased from 3% in June 2024 to a low of 2.4% in September 2024. As of June 30, 2024, the inflation rate rose to 3%, still above the 2% target set by the Federal Reserve. As of July 31, 2025, the inflation rate remained at 2.7%. The Federal Reserve is meeting in September and there is a chance that they will begin cutting rates. The last time the Federal Reserve cut rates was in December 2024. U.S. Treasury yields have changed: 10-year bonds are down to 4.29% from 4.31%, 2-year bonds dropped to 3.77% from 4.75%, and the 30-year note rose to 4.83% from 4.44%. The Lottery continues to diligently assess the credit and default risks associated with the municipal securities in our portfolio and performed additional analysis to ensure we are successfully managing risk.

A vast majority of the Lottery's jackpot winners continue to elect the cash option and as the investments in our portfolio mature, we expect the portfolio to continue to contract in size. The fair market value of our portfolio is approximately \$522.6 million as of June 30, 2025, down \$46.1 million from the prior fiscal year-end. The Lottery will continue to focus on building market value through the accumulation of U.S. Treasury securities for all new annuity prizes.

Moving forward, we will continue to manage the risk, quality, and cash flow of the Lottery's investment portfolio to ensure timely annuity payments to our winners are met.

Sincerely,

David Dackins  
Investment Officer

# California State Lottery

## Annual Investment Portfolio Report

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### RISK MANAGEMENT

Lottery investments are always guided by prudent investor standards.

#### **Sufficiency of Cash Flow**

The primary objective of Lottery investments is to provide sufficient cash flow to meet annuity prize payment obligations in a timely manner. As a result, the Lottery ensures the investment portfolio is appropriately structured with safe and secure investments that consistently generate proceeds prior to scheduled annuity prize payments.

#### **Safety of Capital**

Safety of Capital is an important investment objective of the Lottery. To ensure Lottery investments meet this objective, the Lottery's investment policy requires the use of industry practices for managing investment risk. These industry practices include requirements for strong credit quality and diversification of the investment portfolio.

#### **Strong Credit Rating Requirements**

The investment policy is designed to limit exposure to credit risk associated with investing in municipal securities. Credit risk is tied to the possibility that the security issuer fails to make payment of principle or interest within the scheduled time (default). To minimize the Lottery's exposure to a potential default, the investment policy specifies strong credit rating requirements for municipal securities.

#### **Safe and Secure Investments**

Lottery investments are strong credit quality securities that keep the investment portfolio safe and secure. Approximately 89.4% of Lottery investments are backed by a Repayment Pledge from the U.S. Government and are considered to be free from credit risk.

#### **Diversification**

The Lottery is investigating opportunities to increase the diversity of the investment portfolio, but remains focused on securing low risk investments, to ensure the safety and security of the annuity payments. The Lottery's investment portfolio consists of 83.0% allocated to U.S. Treasury securities, 6.4% allocated to U.S. agency securities, and 10.6% allocated to investment grade municipal securities. The weighted average maturities for our agency and municipal bonds are 4.8 years combined; treasury securities are 7.67 years.

# California State Lottery

## Annual Investment Portfolio Report

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### PERFORMANCE & ACTIVITY

(For the Fiscal Year Ended June 30)

	FY 22-23	FY 23-24	FY 24-25*
Beginning Par Value	\$872,617,000	\$867,228,000	\$791,391,885
Purchases	67,200,000	9,600,000	24,672,000
Maturities	(72,589,000)	(85,436,115)	(86,335,147)
<b>Ending Par Value</b>	<b>\$867,228,000</b>	<b>\$791,391,885</b>	<b>\$729,728,738</b>
Cost at End of Fiscal Year	\$550,109,086	\$489,273,584	\$434,187,949
Market Change	(39,929,206)	(15,444,482)	8,084,716
Interest Earned on Investments	25,319,458	23,053,950	21,245,636
<b>Net Return</b>	<b>(14,609,748)</b>	<b>7,609,468</b>	<b>29,330,352</b>
Return on Investment (ROI)			
Market Change	(7.26)%	(3.16)%	1.86%
Interest Earned on Investments	4.60%	4.71%	4.89%
Net Return	(2.66)%	1.56%	6.76%

\*Based on preliminary unaudited figures for the 2024-25 fiscal year.

The Lottery's investment portfolio consists of municipal bonds, agency bonds, and U.S. Treasury bonds. The Lottery continues to purchase high quality government bonds to fund annuitized grand prize winners and maintains a "Buy and Hold" investment strategy to maximize the overall net return of the investment portfolio. The maturities of the bonds are designed to produce proceeds to fully fund scheduled payments to annuity prize winners.

Market change consists of the realized and unrealized gains or losses on investments. Interest income comes from interest payments and capital gains collected upon a sale or maturity of a security. All Lottery investments are held to maturity to meet the required prize payouts.

Return On Investments (ROI) measures the annual rate of return of the Lottery's total investment portfolio and doesn't consider the time value of money. The portfolio has a relatively low annual rate of return by design, since we prioritize security over yield to ensure that guaranteed payments are available for our annuity prize winners. The negative net returns for the above fiscal years are due to bond maturities resulting in loss of earned interest, and rising interest rates which have an adverse effect on the value of bonds.

# California State Lottery

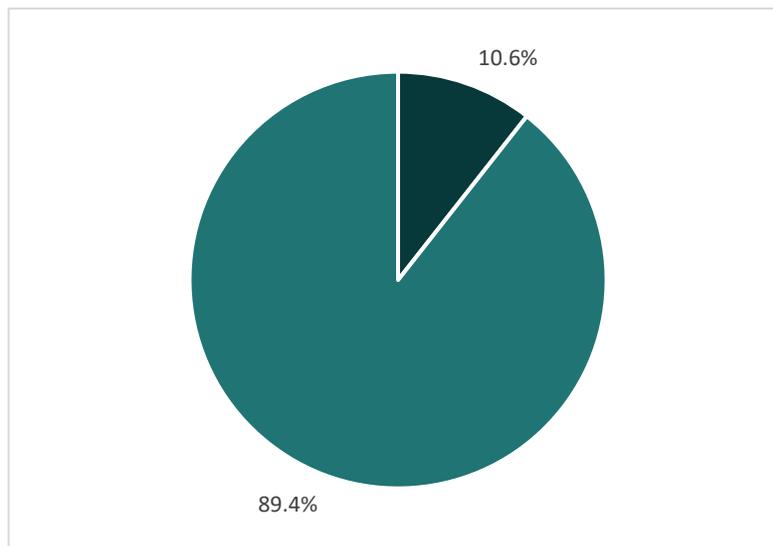
## Annual Investment Portfolio Report

### PORTFOLIO COMPOSITION

Lottery investments in the U.S. Treasury and agency securities are backed by a Repayment Pledge from the U.S. Government and are considered to be free from credit risk. Approximately 89.4% of Lottery investments are backed by this Repayment Pledge from the U.S. Government.

Municipal securities are primarily comprised of general obligation (G.O.) debt backed by the full faith and credit of the issuer. G.O. debt is generally considered to be one of the safest categories of municipal securities.

Composition of Investment Portfolio by Repayment Pledge



- Investment Grade Municipal Bonds
- U.S. Government Guaranteed Securities

The weighted average maturities for the agency bonds are 1.89 years; the municipal bonds are 2.91 years; and treasury securities are 7.67 years. The Lottery maintains a reserve fund to serve as an additional financial resource to mitigate credit and reinvestment risk. Currently, the Lottery has \$1,996,480 in reserve for this purpose.



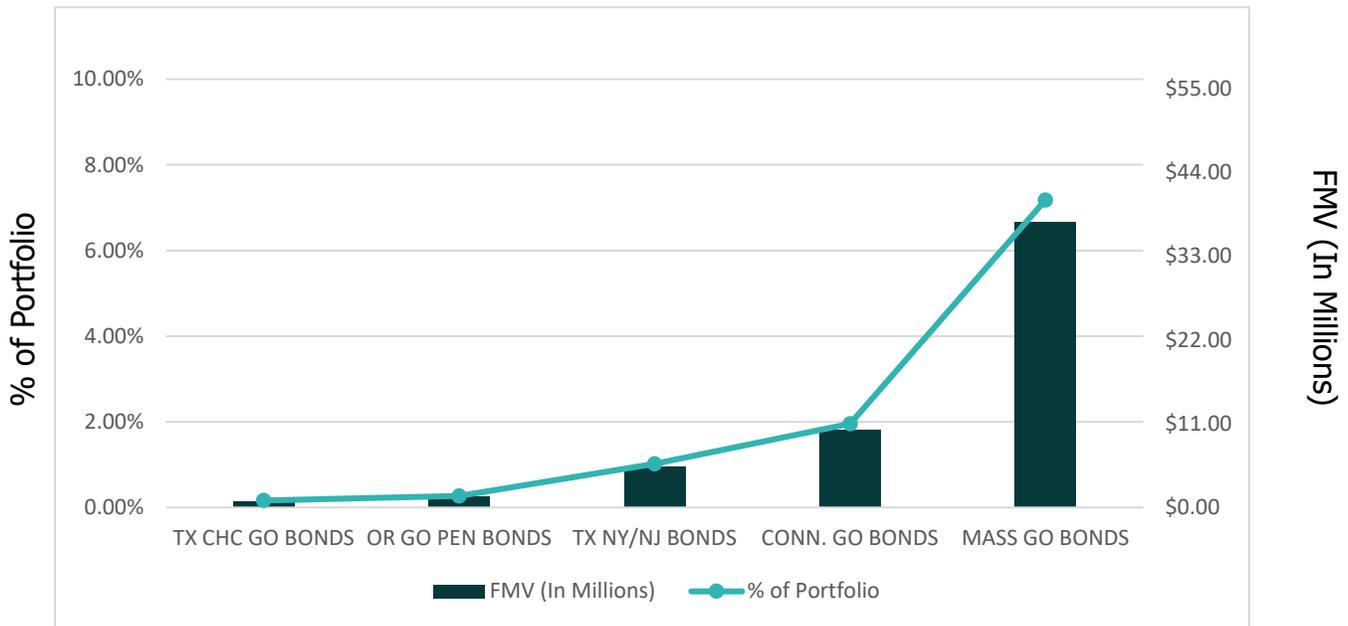
# California State Lottery

## Annual Investment Portfolio Report

### DIVERSIFICATION

The diversification of the Lottery’s portfolio has decreased as municipal and agency bonds continue to mature. While the Lottery continues to investigate opportunities to diversify its portfolio, given the current market volatility, the Lottery has focused on securing U.S. Treasury securities, taking advantage of the low to no credit risk these securities provide, for new annuity winners.

The chart below provides information about the Lottery’s concentration of credit risk and diversification as of June 30, 2025. It displays the percentage holding of municipal securities by each issuer in the Lottery’s portfolio that are not explicitly guaranteed by the U.S. government. The table below that shows investments by any one issuer representing five percent or more of the Lottery’s total portfolio that are not explicitly guaranteed by the U.S. government.



#### Municipal Bonds

Issuer	Cost	Fair Value	Percent of Total Portfolio	Moody's Credit Rating
Commonwealth of Massachusetts*	\$ 37,283,330	\$ 37,528,640	7.18%	AA+

\*The percentage of holding for each of the three MASS. GO BONDS are less than 4%. The combined total is over 7% mainly due to the contractual size of the Lottery’s portfolio because of jackpot winners choosing cash instead of the annuity option and bond maturities.

# California State Lottery

## Annual Investment Portfolio Report

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### BOND ANALYSIS

The table below provides the yield-to-maturity, current yield, and the annual nominal rate of return for municipal bonds. The annual nominal rate of return represents the percentage of profit the Lottery would have earned during fiscal year 2024-25 if municipal securities were sold without taking inflation into account. Currently, all Lottery investments are held to maturity to meet the required prize payouts.

<b>Municipal Bonds</b>	<b>Maturity Date</b>	<b>Yield to Maturity</b>	<b>Current Yield*</b>	<b>Annual Nominal Rate of Return</b>
CONN. GO BONDS	12/1/2029	5.632%	5.501%	6.222%
MASS GO BONDS	5/1/2026	4.680%	4.661%	5.655%
MASS GO BONDS	5/1/2027	4.760%	4.697%	6.241%
MASS GO BONDS	1/1/2030	5.306%	5.173%	6.367%
OR GO PEN BONDS	6/1/2027	5.892%	5.759%	5.763%
TX CHC GO BONDS	1/1/2029	6.050%	5.936%	5.936%
TX NY/NJ BONDS	12/1/2029	6.040%	5.650%	7.444%

\*Based on Fair Market Value as of June 30, 2025.

### High and Low Yields

<b>Securities</b>	<b>High Yields</b>	<b>Low Yields</b>
AGENCY BONDS	5.480%	5.450%
MUNICIPAL BONDS	6.040%	4.560%
U.S. TREASURY BONDS	5.890%	0.462%

# California State Lottery

## Annual Investment Portfolio Report

### PORTFOLIO SUMMARY

The portfolio summary provides a snapshot of the Lottery's investments as of June 30, 2025, based on preliminary unaudited figures. The table below summarizes the par value, cost, and fair market value for each type of security and indicates what percent each security type represents out of the total portfolio.

The Fair Market Value of the Lottery's investment portfolio is approximately \$522.6 million at the end of fiscal year June 30, 2025. The fair value derives from bond purchases, maturities, supply and demand, current economic conditions, and the general perception of risk. The cost of Municipal Bonds is adjusted for the amortization of premiums and discounts included in the original purchase price.

Security Description	Par Value	Cost	Fair Value	% of Portfolio
Agency Bonds	\$10,412,000	\$4,283,326	\$10,243,344	1.96%
Municipal Bonds	\$10,000,000	\$10,010,721	\$10,040,900	1.92%
Treasury Bonds	\$36,784,000	\$25,849,831	\$36,105,748	6.91%
<b>Short-Term Total</b>	<b>\$57,196,000</b>	<b>\$40,143,878</b>	<b>\$56,389,992</b>	<b>10.79%</b>
Agency Bonds	\$25,781,000	\$9,444,992	\$23,163,809	4.43%
Municipal Bonds	\$44,214,738	\$44,247,942	\$45,333,649	8.68%
Treasury Bonds	\$602,537,000	\$340,351,137	\$397,684,577	76.10%
<b>Long-Term Total</b>	<b>\$672,532,738</b>	<b>\$394,044,071</b>	<b>\$466,182,035</b>	<b>89.21%</b>
Agency Bonds	\$36,193,000	\$13,728,318	\$33,407,153	6.39%
Municipal Bonds	\$54,214,738	\$54,258,663	\$55,374,549	10.60%
Treasury Bonds	\$639,321,000	\$366,200,968	\$433,790,325	83.01%
<b>Grand Total</b>	<b>\$729,728,738</b>	<b>\$434,187,949</b>	<b>\$522,572,027</b>	<b>100.00%</b>

During fiscal year 2024-25, the Lottery's par value decreased \$61.7 million due to bond maturities and jackpot winners choosing the cash option instead of the annuity option.

# California State Lottery

## Annual Investment Portfolio Report

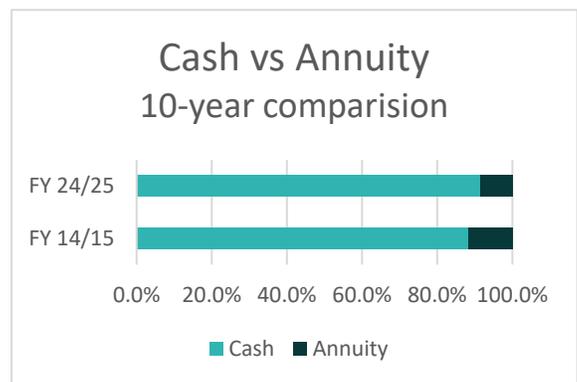
### FAIR MARKET VALUE BREAKDOWN

The Lottery strives to maintain a strong credit standard of the investment portfolio by purchasing investments with the highest quality ratings. Approximately 89.4% of the Lottery's investments are rated AAA (Highest Quality Rating), and an additional 10.4% are rated low or very low risk, ensuring the investment portfolio is safe and secure. Less than 1.0% are rated as moderate to substantial risk. While the risk of default is minimal, the Lottery seeks to balance this risk by holding bonds to maturity and maintaining a diverse portfolio.

Moody's Credit Ratings	Fair Market Value	% of Portfolio
Aaa	\$467,197,478	89.40%
Aa1	\$38,940,167	7.46%
Aa3	\$15,583,350	2.98%
Baa3	851,032	0.16%
<b>Total</b>	<b>\$522,572,027</b>	<b>100.00 %</b>

The Lottery currently offers annuity prizes for the Lotto games (SuperLotto Plus<sup>®</sup>, Mega Millions<sup>®</sup>, and Powerball<sup>®</sup>), as well as for the top prize of various Scratchers<sup>®</sup> games. The Lottery will continue to focus on securely building market value in our investment portfolio through the accumulation of U.S. Treasury securities for all new annuity prizes. U.S. Treasury investments are guaranteed by the full faith and credit of the U.S. government and continue to add value to the investment portfolio.

The Lottery offers a cash option across our product line of annuity games. Most of our jackpot and top-prize winners elect to receive the cash payment option. In 2024-25 there were 39 Scratchers annuity game winners of whom 35, approximately 90%, selected the cash option. The Lotto games had a combined total of 7 winners who all selected the cash option. In comparison, in 2014-15 the cash option was selected approximately 86% of the time. As a result of winners selecting the cash option, the accumulation of new U.S. Treasury investments is expected to be lower than in the past and, therefore, we anticipate that the portfolio will continue to contract over time.



Adherence to strong credit standards and diversification of investments helps to ensure that the Lottery's investment portfolio remains safe, secure, and can reliably generate sufficient cash flow needed to make scheduled payments to annuity prize winners.

# California State Lottery

## Annual Investment Portfolio Report

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### MUNICIPAL CREDIT RATINGS

The Lottery's investment policy is designed to limit exposure to credit risk associated with investing in municipal securities. The investment policy specifies strong credit rating requirements for municipal securities, with at least an AA rating at the time of purchase, to minimize exposure to potential default. The Lottery utilizes municipal credit ratings issued by Moody's Investor Services, Standards & Poor's (S&P), and Fitch, the three main credit rating agencies that comprise approximately 95% of the credit rating market. The table below displays the current credit ratings of the municipal securities held in the Lottery's investment portfolio.

Municipal Securities Holdings	Moody's	S&P	Fitch
<i>State General Obligation (G.O.) Bonds:</i>			
Massachusetts G.O. Bond	Aa1	AA+	AA+
Oregon Pension Obligation Bond	Aa1	AA+	AA+
<i>State Issued Revenue Bonds:</i>			
New York/New Jersey Port Authority Bond	Aa3	AA-	AA-
<i>Local Entity (City/County) Bonds:</i>			
Chicago G.O. Bond	Baa3	BBB	A-

A credit rating agency assesses the credit risk of specific debt securities or structured financial instruments, and, in some cases, the creditworthiness of securities offered by governments. Moody's appends numerical modifiers 1, 2, and 3 to each generic rating classification from Aa through Ba. The modifier 1 indicates that the obligation ranks in the higher end of its generic rating category, while modifier 3 indicates a ranking in the lower end of that generic rating category. S&P and Fitch uses (+) and (-) symbols to indicate strength of the generic rating category.

Credit Ratings Definition	Moody's	S&P	Fitch
Prime - Minimal Credit Risk	Aaa	AAA	AAA
High Grade - Very Low Credit Risk	Aa1	AA	AA
Upper Medium Grade - Low Credit Risk	Aa3	A	A
Lower Medium Grade - Moderate Credit Risk	Baa1	BBB	BBB
Non-Investment Grade - Substantial Credit Risk	Ba1	BB	BB

This presentation is as of fiscal year-end June 30, 2025.

# California State Lottery

## Annual Investment Portfolio Report

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### OVERVIEW

The core purpose of the Lottery's investment portfolio is to safeguard the future payment obligations associated with annuitized Lottery prizes. The "Buy and Hold" strategy allows for the steady accumulation of the highest quality securities and provides for a safe and secure revenue stream for these annuity payments. The Lottery remains vigilant in keeping the investment portfolio safe and secure.

In general, the bond market is volatile and fixed income securities carry interest rate risk. As interest rates rise, bond prices usually fall, and vice versa. Fixed income securities also carry inflation risk, liquidity risk, call risk, credit, and default risks for both issuers and counterparties. The Lottery continuously assesses the risks of our municipal holdings by performing extensive analysis on the bonds in our portfolio. We review city and state budgets, financial statements, credit ratings, and use Bloomberg's Financial Analysis tool to evaluate the current risk and the probability of default on these securities.

Since July 2024, the inflation rate has fluctuated between 2.3% and 3.0%, and this is well above the 2% target set by the Federal Reserve. Unemployment rates have increased to 4.2% and the Consumer Price Index (CPI) has increased by 0.2% for July 2025. Given the instability of the economy, Federal Reserve Chairman Jerome Powell has indicated a reluctance to reduce or increase interest rates at the September meeting. Increasing interest rates could lead to economic hardship and possibly a recession, while decreasing interest rates could lead to higher inflation. The Lottery will continue to monitor market trends and assess our portfolio for diversification opportunities while continuing to ensure the revenue stream for our annuity payments.

Currently, the Lottery remains focused on securing US Treasury bonds for new annuity winners. Further restructuring of the investment portfolio is not currently planned. However, the Lottery will continue to explore investment opportunities that could utilize the market value premium in Lottery investments to further our mission of maximizing revenues to public education while maintaining a safe and secure investment portfolio.

THE CALIFORNIA LOTTERY'S SOLE MISSION IS TO SUPPLEMENT FUNDING FOR CALIFORNIA'S PUBLIC SCHOOLS.



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